## COMMITTEE HEARING

BEFORE THE

## CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

TUESDAY, JULY 26, 2005 9:05 A.M.

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## COMMISSIONERS PRESENT

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ADVISORS

Melissa Jones, Advisor

Michael Smith, Advisor

STAFF PRESENT

Al Alvarado

Jim Woodward

Richard Jensen

Mike Jaske

ALSO PRESENT

Stan Holland, WECC

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Steven Kelly, Policy Director Independent Energy Producers

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- 9:05 a.m.
- 3 PRESIDING MEMBER GEESMAN: This is the
- 4 48th day of workshops of the California Energy
- 5 Commission Integrated Energy Policy Report
- 6 Committee. I am John Geesman, the Commission's
- 7 Presiding Member of that Committee.
- 8 Unfortunately, Commissioner Boyd, the
- 9 Associate Member of the Committee, will not be
- 10 able to join us today because of a schedule
- 11 conflict that requires him to be in Southern
- 12 California.
- To my left is Mike Smith, his staff
- 14 advisor. To my right, Melissa Jones, my staff
- 15 advisor.
- The purpose of today's workshop is
- 17 review of a staff report and hearing from some of
- 18 our regional colleagues on the California and
- 19 Western Electricity Supply Outlook Report.
- 20 Al.
- 21 MR. ALVARADO: Good morning. My name is
- 22 Al Alvarado, I am the Project Manager of the
- 23 Electricity Supply Assessments that we are
- 24 conducting for this 2005 Energy Report. Today we
- 25 are going to provide an overview of the staff

1 report on Statewide and Western Electricity Supply

- 2 Outlook.
- 3 This is a second report accompanying
- 4 another report we had a workshop on late June on
- 5 the Investor-Owned Utilities Supply Outlook
- 6 Report.
- 7 I would like to introduce Jim Woodward
- 8 who is the principle author of this report and
- 9 providing an overview and be fielding any of your
- 10 questions today.
- MR. WOODWARD: Thank you, Al. Good
- morning to those here and those listening on the
- 13 web.
- I am Jim Woodward, and I am proud to
- work for the California Energy Commission in the
- 16 Electricity Analysis Office. The next 30 minutes
- or so I'll be presenting highlights and sample
- 18 findings from the California and Western
- 19 Electricity Supply Outlook Report.
- 20 This staff report had many contributing
- 21 authors in the Electricity Analysis Office. Most
- of them are here today, and I am hoping they can
- 23 help answer the more difficult or leading
- 24 questions at the end of this little talk.
- I would also like to acknowledge the

- 1 many utility and ESP resource planners who
- 2 provided a wealth of data, information, and
- 3 insights about their own procurement plans and
- 4 contractual relationships.
- 5 They candidly discussed market
- 6 uncertainties involving gas prices, transmission,
- 7 renewables, resource adequacy rules, and more.
- 8 The uncertainties faced by LSE portfolio managers
- 9 and resource planners are detailed in Appendix B
- 10 along with some general approaches to prudent risk
- 11 management strategies that they employ.
- This 89-page report with 49 pages of
- 13 appendices represents our best professional
- judgement. Our best efforts to assess and
- 15 describe the information we reviewed, summarized
- 16 now for public review and consideration.
- We have taken unusual pains not to
- 18 disclose data that is proprietary or business
- 19 sensitive. We are obliged to protect confidential
- 20 data included that which has been granted and that
- 21 covered by pending appeals.
- Out of respect for the data we cannot
- 23 present or discuss today, I would like to ask for
- 24 a moment of silence.
- 25 (Laughter.)

1 MR. WOODWARD: Thank you. This report

- 2 provides a detailed overview of California's
- 3 electricity supply trends through the year 2016.
- 4 The Energy Commission is required to make
- 5 extensive regular assessments of all aspects of
- 6 statewide energy demand and supply according to
- 7 Public Resources Code Section 25301.
- 8 The Energy Commission staff has been
- 9 asked to identify load trends and understand
- 10 resource development trends that taken together
- 11 affect the strength and reliability of the state's
- 12 electric system.
- 13 These assessments are one basis for the
- 14 Energy Commission's biennial report, which in turn
- 15 becomes the foundation for policy recommendations
- 16 to the Governor, the Legislature, and other
- 17 agencies.
- This report summarizes four separate
- 19 staff assessments into a single document. First,
- 20 a five-year outlook of electricity supply and
- 21 demand to determine whether California's
- 22 electricity system can maintain its required seven
- 23 percent operating reserve margin.
- 24 Second, a review of supply demand
- 25 outlooks through 2016 prepared by numerous

1 planning and power marketing organizations in the

- 2 western interconnection.
- 3 This review was aimed to assess the
- 4 extent to which electricity surpluses outside
- 5 California will continue to be available for
- 6 import.
- 7 Third, the report summarizes the
- 8 electricity resource plans submitted by 13
- 9 publicly-owned utilities and 5 energy service
- 10 providers in California that had peak loads of at
- 11 least 200 megawatts in 2003 or 2004. This
- 12 statewide summary for all medium and large
- 13 electric retailers also includes data submitted by
- 14 the state's 3 large investor-owned utilities.
- 15 Fourth, the report includes a retail
- 16 price forecast for California LSEs covering 2006
- 17 to 2016.
- 18 This report, in Chapter 2, provides a
- 19 short background on California's electricity
- 20 generation and transmission systems, including
- 21 recent additions and retirements.
- In Chapter 4, this report strives to
- 23 present a transparent understanding of supply-
- 24 adequacy as it relates to procurement capabilities
- of publicly owned utilities and energy service

- 1 providers.
- 2 Also in Chapter 4, an overview of
- 3 customer choice and direct access are presented.
- 4 This primer is helpful in providing context for an
- 5 industry that has undergone monumental change
- 6 after nearly a century of vertically-integrated
- 7 stability.
- 8 Appendix A provides additional details
- 9 about California power plant additions and
- 10 retirements expected between 2006 and 2008.
- 11 Appendix B presents summaries of the
- 12 Resource Plans submitted by 13 publicly owned
- 13 utilities and 5 Energy Service providers. The
- 14 Investor-Owned Utility Resource Plan Summary
- 15 Report provides lots of detail on IOU Resource
- 16 plans, which were publicly presented here at an
- 17 Energy Report hearing on June 29.
- 18 Appendices C, D, and E include tables
- 19 that examine California retail price outlook in
- 20 more detail.
- 21 Electricity use varies widely over the
- 22 time of day and time of year. For example, the
- 23 annual pattern of daily peak demand shows great
- 24 spikes during hot summer months. Peak loads on
- 25 weekends are much less than on weekdays all year

1 long. This variable load requires a generation

- 2 system that is extremely flexible.
- 3 Our concern for reliability, having
- 4 adequate resources to meed demand, is often
- 5 focused on just a few hours in the month or year.
- 6 This figure shows actual 2004 hourly demand as
- 7 reported by CA ISO, sorted from high to low
- 8 levels; with the peak hour, hour 1, on the left,
- 9 equal to 45,597 MW.
- 10 Peak electricity demand increases
- 11 dramatically in the summer due to air conditioning
- 12 loads. Again, this generation system must be
- 13 capable of adding or dropping generation from some
- 14 facilities to accommodate the wide daily swings in
- demand, the high summer peaks, weather
- 16 variability, and economic growth cycles.
- 17 California ability to maintain minimum
- 18 required operating reserve margins over the next
- 19 five years will be largely determined by its
- 20 ability to reduce demand and secure the necessary
- 21 resources to meet increased load.
- 22 Project capacity additions will maintain
- 23 adequate reserve margins sufficient to meet load
- 24 growth due to population increase and economic
- 25 expansion, if existing capacity is maintained.

1 The Energy Action Plan Loading Order has

- been established as the preferred method of
- 3 securing additional resources, so it is crucial to
- 4 understand how LSEs plan to implement the loading
- 5 order to meet future customer loads.
- 6 Nearly two-third of the plants
- 7 identified as high risk for retirement are located
- 8 in Southern California. The Aging Power Plant
- 9 report identified several power plants with a high
- 10 risk of retirement if they do not secure contracts
- 11 that provide financial incentives for continued
- 12 operation.
- 13 This figure illustrates the impact of
- 14 high-risk retirements on SP26, the region that
- 15 currently has the smallest percentage of reserve
- 16 capacity.
- 17 If high-risk retirements are not
- 18 considered, projected operating reserves in SP26
- 19 exceed 7 percent until summer 2009 under hot
- 20 temperature, and high forced and planned outage
- 21 conditions. This includes planned additions, the
- green bars on the chart, that keep up with
- 23 forecast load, this black line on the chart.
- 24 Forecast load growth steadily increases from 2006
- 25 to 2010. this scenario above the line, assumes

1 that plants that are at high risk of retirement

- 2 will be maintained, or that their capacity will be
- 3 replaced with demand reductions or additional
- 4 resources.
- 5 But if all the plants under the High-
- 6 Risk Retirement Scenario do indeed retire,
- 7 projected operating reserves could fall below 7
- 8 percent during average conditions in 2006, and in
- 9 the event of adverse temperature conditions a CA
- 10 ISO Stage 3 declaration and rotating outages could
- 11 occur.
- Beyond 2006, if aging power plants
- 13 retire and are not replaced, California's
- 14 electricity system will not be able to maintain
- 15 the required the 7 percent operating reserve
- 16 margin during high-demand periods of very hot
- weather. Beyond 2005, if aging power plants
- 18 retire and are not replaced, most of Southern
- 19 California will be unable to maintain this margin
- 20 even under normal temperature conditions.
- 21 In the Supply Outlook Report, Table 2-3
- 22 provides a summary of the amount of capacity
- 23 considered under the high-risk retirement scenario
- 24 and the first year in which it is at risk to
- 25 retire. In determining projected operating

- 1 reserves under both scenarios, several high-
- 2 probability generation additions were included
- 3 through 2008. A summary of these additions in
- 4 included in Table 2-4. Complete listings for both
- 5 tables are included in Appendix A.
- 6 Looking beyond our borders, California
- 7 will continue to rely heavily upon imported
- 8 electricity from the Southwest and Northwest.
- 9 Surplus electricity from the Southwest has been
- 10 California's main source of imported power, but
- 11 that region's continued fast growth will likely
- 12 absorb future surpluses.
- 13 The Northwest will continue to have a
- 14 large surplus of electricity capacity available
- for export to California and the Southwest in
- 16 summer months. But a portion of this capacity
- 17 will be stranded in the Northwest due to
- 18 transmission constraints.
- 19 Two sub-regions within the Western
- 20 Interconnection are particularly important to
- 21 California: the Pacific Northwest (including
- Western Canada), and the Desert Southwest.
- 23 Chapter 3 of the Supply Outlook report supplies a
- summary of the 2005 Power Supply Assessment done
- 25 by the Western Electricity Coordinating Council.

1 We will hear more about that assessment in a few

- 2 minutes from our next speaker, Stan Holland.
- 3 Under the two summer scenarios, both
- 4 Western Canada and Northwest sub-regions have
- 5 resource surpluses throughout the forecast period,
- 6 which for WECC was through 2014.
- 7 for its winter peaking load, the
- 8 Northwest can meet forecast demand under both
- 9 current and extreme weather conditions, but may
- 10 not meet the 15 percent planning reserve margin
- 11 beginning in 2013.
- 12 In the Southwest, capacity reserve
- margins are diminishing due to a recent slowdown
- in generation additions, and record levels of load
- 15 growth (largely driven by population growth around
- 16 Las Vegas and Phoenix).
- 17 The Desert Southwest might experience a
- 18 supply deficiency beginning in summer 2008 due to
- 19 extreme hot temperatures-like we had a week ago-
- 20 along with continued load growth around Las Vegas
- 21 and Phoenix.
- In this table, we show recent and
- 23 proposed generation additions for the four WECC
- 24 sub-regions.
- 25 Capacity additions are characterized as

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1 "operational" if they had on-line dates from
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- 2 spring of 2000 through May 2005. More than 40,000
- 3 megawatts of new generating capacity became
- 4 operational during that period. Another 9,354 MW
- 5 of new capacity additions have either begun site
- 6 preparations or are further along in their
- 7 construction. Once the plants in this category
- 8 are completed and on-line, the WECC region will
- 9 have more than 49,000 MW of new capacity since
- 10 spring 2000, most of which was installed in the
- 11 California-Mexico and Southwest sub-regions.
- 12 Proposed capacity additions include
- power plants in one of four stages of development.
- 14 The first would be plants that have received
- 15 approval and necessary permits to build and
- operate, but have not yet started construction.
- Over 12,000 MW are in this category.
- 18 The next column of Proposed additions
- 19 are plants in the regulatory approval and
- 20 permitting process. Another 10,000 MW is in this
- 21 category. A third category is for plants that
- 22 have recently begun the approval process, which
- 23 would add another 10,800 MW if they all came to
- 24 fruition.
- 25 Fourth and least certain are additions

1 that have been announced in a press release that

- 2 provides project details such as developer,
- 3 location, and capacity which altogether would be
- 4 another 9,700 MW.
- 5 The Pacific Northwest currently has
- 6 large reserve margins, particularly in the off-
- 7 peak summer months. A review of resource plans
- 8 filed at regulatory agencies throughout the
- 9 Northwest reveals that while the region as a whole
- 10 is fully resourced, individual LSEs will need to
- 11 acquire some resources during the next decade to
- 12 meet their demands, especially during winter peak
- 13 seasons. This is primarily due to load growth and
- 14 contract expirations during the forecast period.
- Many Northwest LSEs are contemplating
- developing thermal generation and renewable
- 17 projects in order to meet their future demand.
- 18 This includes company-owned generation in the
- 19 resource plans for Idaho Power, Sierra Pacific
- 20 Power in Nevada, and the Energy Northwest
- 21 Consortium in Washington.
- This is Figure 3-3 in the Supply Outlook
- 23 Report, illustrating proposed incremental new
- 24 capacity additions in the region. Projects
- 25 included in this figure are in various stages of

development, but all have applied for the required

- 2 permits.
- 3 Natural gas-fired power plants, shown
- 4 with the green and white diagonal lines, and wind
- 5 generation, shown in purple, make up the largest
- 6 source of recent, short-term, and mid-term
- 7 additions, which coal-fired generation, shown as
- 8 green background with white dashes, could
- 9 represent the majority of long-term additions
- 10 after 2008. A detailed list of proposed projects
- is posted on the Energy Commission website.
- 12 Interestingly, most Northwest LSEs are
- 13 continuing with plans to implement energy
- 14 efficiency and demand-reduction to programs.
- 15 These programs will help Northwest LSEs meet their
- 16 winter peak load obligations, and some programs
- will reduce energy consumption all year long.
- 18 When those programs help reduce summer loads, it
- 19 will increase the Northwest region's ability to
- 20 export excess energy to California during our peak
- 21 demand months.
- 22 Major utilities in the Southwest plant
- 23 to meet load growth through a combination of
- 24 generation additions and power contracts. For
- 25 example, Nevada Power Company and Public Service

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1 Company of New Mexico recently purchased
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- 2 partially-built power plants named Charles Lenzie
- 3 and Luna, to complete construction and serve their
- 4 loads.
- 5 Nevada Power Company recently announced
- 6 it would purchase a 75 percent share of the
- 7 Silverhawk Facility with 570 MW near Las Vegas.
- 8 In Arizona, APS is relying on contracted power to
- 9 meet soaring peak demand. APA recently issued a
- 10 request for proposals to provide 1,000 MW to meet
- 11 peak and energy needs for a minimum of five years
- 12 beginning in 2007. Tucson Eclectic Power is
- 13 developing the Springerville Unit 3 Power Plant
- which is expected to be online in 2006 with 400
- 15 MW.
- 16 This figure again shows incremental
- annual capacity additions, dominated by gas-fired
- 18 plants with some wind in the first three years,
- with more coal-fired plants starting in 2008.
- This figure should have been labeled the
- 21 Southwest and Rocky Mountain sub-regions, and I
- 22 regret the error. It is correctly labeled in the
- 23 Supply Outlook Report as Figure 3-8.
- In Colorado, the single largest LSE in
- 25 that state, Xcel Energy, is planning to build a

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1 750 MW addition to the Comanche coal-fired
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- 2 facility to meet 20 percent of its forecasted
- 3 resource needs. In general, a review of LSE
- 4 resource plans suggests that more coal than
- 5 natural gas-fired generation will be built in the
- 6 future. because of concern about natural gas
- 7 supplies and prices.
- 8 Earlier this year, the Energy Commission
- 9 undertook the first detailed examination since
- 10 1996 of California's electrify supply resources.
- 11 A total of 21 medium and large electricity
- 12 retailers were asked to provide forecasts of load
- obligations and the generating or contractual
- 14 resources used to serve that load.
- 15 Chapter 5 provides the Energy Commission
- 16 staff's review of electricity resource plans filed
- 17 by these LSEs. This represents about 97 percent
- 18 of the retail load in California.
- 19 In 2006, the 21 reporting LSEs
- 20 collectively expect their non-coincident peak
- 21 demand to total approximately 55,800 MW. By 2016,
- this peak is expected to rise 7.7 percent to
- 23 60,091 MW.
- 24 A total of 35 small LSEs in California
- 25 were exempt from filing resource plans because

their peak retail loads in 2003 and 2004 were less

- 2 than 200 MW. Altogether, these 35 exempt LSEs had
- 3 non-coincident peak retial loads in 2004 totaling
- 4 about 1,450 MW.
- 5 This figure provides a \$30,000-foot
- 6 reconnaissance-level snapshot of expected peak
- 7 loads in California's retail markets through 2016.
- 8 This is a multi-faceted aggregation of many
- 9 different assumptions, forecasts, and estimates,
- 10 using the annual demand, that is, the net peak
- 11 customer demand (hour 1 on the load duration
- 12 curve) that each LSE expects to serve during the
- 13 next 11 years.
- 14 The top line shows peak load forecasts
- for the three large IOUs and Imperial Irrigation
- 16 District. Their resource plans were granted
- 17 confidentiality, at least in part, so these four
- 18 LSEs have been grouped together to avoid
- 19 disclosing business-sensitive data.
- The net peak demand for each LSE
- 21 includes a 15 percent planning reserve margin
- 22 except for two Muni's who did not show this
- 23 reserve margin in their filings, and except for
- 24 LADWP which showed a planning reserve margin of
- 25 nearly 20 percent. Roseville did not forecast

capacity or energy numbers for 2015 or 2016, which

- 2 explains the slight dip for POUs in those years.
- 3 This figure shows some remarkable
- 4 aggregate stability in the collective assumptions
- 5 about loads and market shares that each class of
- 6 LSE could be called upon to serve. For example,
- 7 in 2006, ESPs expect to serve 4.1 percent of the
- 8 retail market, based on peak load. In 2016, these
- 9 five ESPs as a group estimate their most likely
- 10 market share, together, will still amount to 4.1
- 11 percent of total peak retail demand.
- 12 For these same 21 electric retailers,
- annual energy consumption is expected to increase
- 14 from about 260,200 GWh in 2006 to 282,000 GWh in
- 15 2016, an 8 percent increase. Like the capacity
- 16 numbers, the energy numbers include transmission
- 17 losses, distribution losses, UFE, and station
- 18 loads, so they are somewhat higher than expected
- 19 retail sales. These numbers do not include firm
- 20 sales obligations or expected spot market sales;
- 21 nor do the energy numbers include a 15 percent
- 22 planning reserve margin.
- 23 LSE forecasts of steady annual customer
- energy demand growth are show here, Figure 5-7 in
- 25 the Supply Outlook Report. The three IOUs and IID

1 together will provide 72.2 percent of this energy

- 2 supply in 2006, and 71.1 percent in 2016.
- 3 The other 12 POUs will collectively
- 4 supply and deliver 22 percent of this energy total
- 5 in 2006, and 23 percent in 2016. The collective
- 6 ESP share of these needed energy supplies is 5.9
- 7 percent in 2006, and about 5.8 percent in 2016.
- 8 What may be most remarkable about these
- 9 numbers is the shared expectation among portfolio
- 10 mangers of gradual, modest peak load growth and
- 11 continuation of current market shares or energy
- 12 delivery among classes of LSE.
- 13 Again, as a qualification, no one is
- 14 ensuring that all forecast loads will be served by
- any particular LSE. What the IOUs assume will
- 16 depart to direct access, or municipal service, or
- 17 community choice aggregators was not necessarily
- 18 matched by load growth assumptions as reported by
- 19 those LSEs. Each LSE was asked to submit a full
- 20 set of electricity supply forms incorporating
- 21 their own preferences, assessments, strategies,
- 22 and judgments. This included a request to the
- 23 IOUs to use their own assumptions about departing
- load, energy efficiency, and renewable energy
- 25 procurement. This is the data that was

1 aggregated to provide this common understanding of

- 2 statewide trends.
- 3 By 2016, about 25,000 MW of generic new
- 4 supply resources will be needed to serve total
- 5 peak requirements, including retail loads, a 15
- 6 percent planning reserve margin, and firm sales
- 7 requirements. This includes power to replace
- 8 expiring supply contracts and capacity to replace
- 9 retiring plants.
- The three IOUs will have the most need
- 11 for generic resource additions, as show here,
- 12 Figure 5-4 in the Supply Outlook Report.
- These numbers are for dependable
- 14 capacity all types, and they are cumulative over
- 15 time. CPUC procurement proceedings have already
- 16 authorized IOUs to fill much of this generic
- 17 capacity need for the early years in the forecast
- 18 period.
- 19 A couple of Muni's listed a LM 6000
- 20 plant or two on their long-term horizon, listed
- 21 this as planned resources, which some might call a
- 22 "generic resource addition" but we did not
- 23 unilaterally amend or correct the resource plan
- 24 filing data for any aggregation.
- This figure, number 5-5 in the Supply

Outlook Report, shows the aggregate LSE estimates,

- collectively and cumulatively, of renewable and
- 3 non-renewable generic resources reported in the 21
- 4 resource plans.
- 5 These are dependable capacity estimates,
- 6 which may be significantly less than installed or
- 7 nameplate ratings for new renewables. For
- 8 example, LADWP has plans to bring the Pine Tree
- 9 Wind project online in 2006. It has a nameplate
- 10 rating of 120 MW, but the dependable capacity
- 11 rating, for now, is 0 MW.
- 12 This figure, number 5-10 in the Supply
- 13 Outlook Report, shows one primary procurement
- 14 source of renewable energy that is not owned by
- 15 utilities; bilateral contracts. These do not
- include renewable energy that some utilities
- 17 expect to purchase on a short-term or spot market
- 18 basis, or include renewable energy credits that
- 19 might be purchased.
- 20 Annual data for the first three years in
- 21 the forecast period are not included to avoid
- 22 disclosing confidential data. For the IOUs,
- 23 renewable contract supplies are based on their
- 24 preferred case (PG&E) or their Alternative Cases
- 25 (SCE and SDG&E respectively).

1 These cases assume an obligation that 20

- 2 percent of their retail energy sales will be
- 3 supplied by eligible renewable energy resources by
- 4 2017. For Edison, this target will be achieved
- 5 before 2009, which is reflected in a nearly
- 6 constant forecast level to maintain this
- 7 percentage through 2016, the end of the forecast
- 8 period on the chart.
- 9 And now for a few highlights from the
- 10 fourth and last assessment in the Supply Outlook
- 11 Report. In this outlook, staff provides estimates
- of typical retail electricity rates, given
- 13 projected energy prices, utility plans and
- 14 programs, and regulatory decisions. The
- 15 projection uses a set of assumptions that staff
- 16 believes are probable and realistic. Staff uses
- 17 the best available information including public
- 18 knowledge and confidential data from the LSEs.
- 19 Retail customers of the state's
- 20 investor-owned utilities can expect electricity
- 21 rates to remain nearly constant from 2006 through
- 22 2016, and their rates will remain substantially
- 23 higher than those in other western states.
- For IOU customers, retail rates will
- continue to be higher than those paid by customers

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of the state's publicly owned utilities.
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- 2 The generation portion of the retail
- 3 electricity price amounts to at least 50 percent
- 4 for most retail customers. For larger IOU
- 5 customers, generation cost is higher than 50
- 6 percent of total costs. This trend will continue
- 7 through the end of the outlook period.
- 8 The generation cost component for ESPs
- 9 is expected to remain flat in the range of 5.4 to
- 10 5.9 cents per kilowatt-hour.
- 11 Charges for transmission, distribution,
- various surcharges, and all other non-generation
- 13 charges add at least 5.3 cents per kilowatt-hour,
- 14 and as much as 8.5 cents. All coinage is nominal.
- Details are presented in Table 6-3 of the report,
- 16 and in Appendix E.
- 17 If current price trends continue, the
- 18 differences in rates between California's
- investor-owned and publicly owned utilities will
- 20 diminish over time.
- The IOUs and most of the municipal
- 22 utilities project stable electricity prices
- 23 through the outlook period.
- I would like to conclude by briefly
- 25 presenting three figures drawn from Table 6-2 in

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1 the Supply Outlook Report. These 3 figures show
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- 2 the weighted average electricity prices for
- 3 residential, commercial, and industrial customer
- 4 of IOU and municipal utilities through 2016. For
- 5 residential customers, the gap between IOU and POU
- 6 customers clearly narrows over time, with a
- 7 noticeable decline in IOU rates through 2008 at
- 8 the beginning of the forecast period, and a slight
- 9 rise in POU rates over the whole forecast period.
- 10 Rates for IOU customers include the cost
- 11 of generation, transmission, distribution, public
- 12 purpose programs, competition transition
- charge(CTC), nuclear decommissioning, Department
- of Water Resources (DWR) contract costs and bond
- 15 financing, and other miscellaneous charges.
- 16 Although not generally listed in the
- 17 bills, rates for municipal utility customers
- include similar costs, except that municipal
- 19 utilities do not have DWR contracts, DWR bond
- 20 financing, or competition transition charge costs.
- 21 Commercial customers can expect to see
- 22 stable retail rates around 14 cents per kilowatt-
- 23 hour among the IOU commercial customers. Their
- 24 municipal counterparts can expect to pay, on
- 25 average, about 4 cents per kilowatt-hour less.

1 For industrial customers, the difference

- between IOU and POU retail rates is up to 3.0
- 3 cents per kilowatt-hour in the early years. This
- 4 gap narrows to 2.0 cents in 2014. consolidated
- 5 retail prices for IOU and municipal utilities are
- 6 listed in Appendix D.
- 7 All interested parties are encouraged to
- 8 contribute comments in writing, and the Committee
- 9 requests comments be submitted by August 5, 2005.
- 10 Public comments and corrections to this staff
- 11 report are welcomed, but we do not plan to publish
- 12 another final version. This is it, we hope. If
- 13 you are submitting comments to our Docket Office,
- 14 please be sure to identify as pertaining to Docket
- 15 04-IEP-1D.
- 16 California's electricity system is
- 17 physically interconnected with many local entities
- and embedded within a very large western
- 19 interconnection. This report presents a detailed
- 20 overview of electricity supply trends in
- 21 California and the Western Electricity
- 22 Coordinating Council region through the year 2016.
- In the big picture, the goal of this and
- 24 other Energy commission reports is to help in
- 25 managing the growth of California's electricity

1 supplies in a way that balances the interests of

- 2 consumers, energy providers, the environment, and
- 3 others with a stake in these outcomes.
- 4 Thank you.
- 5 PRESIDING MEMBER GEESMAN: Any questions
- from the audience for Jim? Steven.
- 7 MR. KELLY: Thanks, Jim, that was a very
- 8 interesting presentation and transparent by the
- 9 way.
- 10 PRESIDING MEMBER GEESMAN: You need to
- 11 introduce yourself, Steve.
- 12 MR. KELLY: Steven Kelly with IEP. I
- 13 have a couple of questions. On the graphs that
- 14 show proposed generation in the Southwest, there
- was a pretty large chunk for coal. It looks about
- 16 50 percent, is that IGCC or is that just straight
- 17 traditional coal that is expected to come on line
- 18 for that?
- MR. WOODWARD: For that question, I
- 20 would like introduce Richard Jensen from our
- 21 office.
- MR. JENSEN: Commissioner, advisors,
- 23 guests, Richard Jensen, Electricity Analysis
- Office. Forgive me if I am a little nervous, I
- 25 haven't been in front of a live microphone in a

while, since my brother's wedding several years

- 2 ago, and hopefully I will fair better today.
- 3 IGCC I know of one project, the Mustang
- 4 Project in New Mexico that actually has received
- 5 some federal funding, a grant, looking into the
- 6 development of that project, but the majority of
- 7 the Southwest coal development would be pulverized
- 8 coal.
- 9 MR. KELLY: Jim or to staff I guess, on
- 10 the graph that shows key findings from the
- 11 California Load Serving Entity Resource Plan
- 12 filings, you show in 2006 non-coincident peak
- demand at 55,800 MWs increase to 60,091 MWs by
- 14 2016 over the course of ten years, which is about
- if my math is correct, about a 4,000 MW increase
- over that period of time over ten years.
- 17 As I recall during the late to mid 90's,
- 18 we were increasing load 1,500 MWs I think even in
- 19 PG&E's service territory during that kind of boom,
- 20 economic boom period of that period.
- 21 This strikes me as a relatively low
- 22 number for a period as long as ten years in terms
- of growth. I as wondering what's driving that?
- 24 Is it that we are going to have demand reduction,
- or is it just the economic growth is going to be

1 moderate during this ten-year period? Does

- 2 anybody --
- 3 MR. WOODWARD: The demand drivers for
- 4 many of the filings are detailed in Appendix B4
- 5 for some of the utilities in Southern California
- 6 municipal utilities. They are seeing a built out
- 7 service territory and only seeing very modest one
- 8 to two percent annual demand growth.
- 9 MR. KELLY: Okay, I apologize, I haven't
- 10 had the time to pour over the appendices. What is
- 11 leading to what I view as relatively moderate low
- 12 public growth over ten years is just a fairly
- 13 consistent expectation amongst the load serving
- 14 entities that demand is going to be relatively
- 15 flat during this period. Is that what is going on
- 16 here?
- MR. WOODWARD: Yes.
- 18 PRESIDING MEMBER GEESMAN: I would
- 19 emphasize, Steven, that this is a compilation of
- 20 the filings that were received. I don't believe
- 21 the staff is claiming authorship of the
- 22 projection. I think Jim may have misspoke when he
- 23 said one to two percent a year. I think
- 24 arithmetic would suggest growth below one percent
- 25 a year. I think in most financial analyses, you

1 would probably go back over your recorded historic

- 2 data and see if there is any ten-year sequence
- 3 during that recorded period that would match the
- 4 project for growth going forward.
- I am not certain, at least in the 30
- 6 years that I know about, you could find any
- 7 similar ten-year period of relatively no growth.
- 8 MR. KELLY: My math showed that over the
- 9 ten-year period, there is about an eight percent
- 10 growth rate, and I think on the energy side, too,
- 11 the chart when I did the quick math in my head, it
- 12 comes out to be about an eight percent growth rate
- over ten years, which struck me as relatively or
- 14 historically low.
- 15 PRESIDING MEMBER GEESMAN: Which may
- 16 provide some insight into the quality of
- 17 submittals that we actually received.
- 18 MR. KELLY: That's right. I haven't
- 19 poured through the report.
- 20 MR. JASKE: Mike Jaske, Energy
- 21 Commission staff. Another dimension is simply the
- 22 nature of the submittal process. As you indicated
- 23 yourself earlier, Commissioner Geesman, this is a
- 24 compilation, and there can be mismatches between
- 25 the expectations of the IOUs about direct access

and the ESPs about direct access that our process

- 2 hasn't found a way in which to accommodate that
- 3 mismatch. This is just a jamming together the
- 4 sort of long staple approach as we used to talk
- 5 about in WCSS of everyone's individual view. Only
- 6 when you get something like the staff forecast
- 7 where there is an attempt to be consistent and
- 8 throughout and have the same methodology would you
- 9 have something that is more like a reasonable view
- 10 of the future.
- 11 MR. KELLY: I understand that, and I
- 12 understand the problems that we have on this.
- 13 That gets me to kind of my next comment,
- 14 and this deals with the slide that talks abut
- 15 market share findings. I don't have these
- 16 numbers, but it showed up on page 10 of the
- 17 handout.
- 18 The first bullet said that the IOUs are
- 19 expected to lose one percent of customer loads to
- 20 publicly-owned utilities by 2016. The second
- 21 bullet says the ESPs which I am not sure if those
- include the POUs or not expect to maintain a 6
- 23 percent market share through 2016.
- 24 If the IOUs are expecting to lose one
- 25 percent of customer loads to some entity, and the

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1 ESPs are going to maintain their market share.
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- 2 Are we losing load someplace?
- 3 PRESIDING MEMBER GEESMAN: Again, as
- 4 Mike pointed out, this is a compilation. There is
- 5 no required consistency between assumptions.
- 6 MR. KELLY: Okay.
- 7 PRESIDING MEMBER GEESMAN: It is an
- 8 interesting insight into the self-recording
- 9 process.
- 10 MR. KELLY: Correct. I don't know when
- 11 the staff is going to or if they are going to put
- 12 their visors on and give us the staff's outlook on
- 13 this stuff which would be helpful I think at this
- 14 point, but it seems to me that we might be losing
- some share there. I think the energy service
- 16 providers are reporting a market share number
- 17 which is going to fluctuate as the gross amount of
- demand moves over time, and the IOUs may be
- 19 reporting just -- I am not sure if the 1 percent
- 20 is a reduction off where they stand today, or is a
- 21 1 percent reduction off of the growth expectations
- that are going to occur over the ten-year period.
- Does anybody have an answer to know that?
- 24 MR. WOODWARD: The 1 percent reduction
- 25 in market share adding up -- first we start with a

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1 21 filings adding up to 100 percent of what they
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- 2 forecast in 2006 for the net peak demand for their
- 3 retail customers.
- 4 That relative share declines by roughly
- 5 1.1 percent for the three IOUs from 2006 to 2016.
- 6 MR. KELLY: That 1 percent is a market
- 7 share?
- 8 MR. WOODWARD: And is picked up by --
- 9 yes.
- 10 MR. KELLY: Okay, and where is it going
- 11 then?
- 12 MR. WOODWARD: To the publicly-owned
- 13 utilities.
- MR. KELLY: Would that rightfully be
- another bullet here then because they are not
- included in the ESP bullet?
- 17 MR. JASKE: There is an element that is
- 18 completely missing from our process, so it is not
- 19 only difference of opinion among the fixed set of
- 20 load serving entities, there is a class of load
- 21 serving entity which has not contributed anything
- 22 into this process, which is community choice
- 23 aggregation. To the extent that the IOUs project
- loss of load to community choice aggregation,
- 25 there are no community choice aggregators that are

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1 regulations required to submit anything, and so
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- 2 there is an actual amount of existing load which
- 3 is sort of falling off the table from the
- 4 perspective of the plans that all the existing
- 5 load serving entities have turned in.
- 6 That is documented to a very limited
- 7 degree in the staff paper of June 29 that was the
- 8 aggregation of the IOU and all the LSEs into the
- 9 planning area. You can kind of detect there's
- 10 adjustments to load, but because of the
- 11 confidentiality problems, they can't all be
- 12 spelled out precisely how that works out.
- MR. KELLY: Under the second bullet
- 14 there, Energy Service Providers, that includes
- 15 what I will call the Muni's and the ESPs that are
- 16 registered at the PUC?
- MR. WOODWARD: We did have that
- 18 (indiscernible) a couple of times -- I remember
- one junior staff were assigned a complete resource
- 20 plan and got the lines two and three on the forms
- 21 and said how do I fill that out as an ESP. I said
- you are not an ESP, you are a Muni. I said, yeah,
- 23 it is in our mission statement, we provide energy.
- Well, ESPs as we've defined it here,
- 25 five companies are energy service providers, not

- 1 publicly-owned utilities.
- MR. KELLY: This graph, just so I am
- 3 understanding what it is, this graph actually is
- 4 missing the CCA assumptions and it is missing the
- 5 muni stuff.
- 6 MR. WOODWARD: No, municipal utilities
- 7 gave us the forecast of their load growth, but
- 8 they were not required to forecast an offset and
- 9 match up load reductions that the IOUs may have
- 10 assumed. They are independent assumptions. In
- 11 fact, the resource plan filings are an aggregation
- 12 of hundreds and hundreds of decisions and
- 13 assessments, calculations, estimates,
- 14 probabilities, and so on.
- 15 MR. KELLY: I appreciate the difficulty
- 16 you guys at staff are trying to meld this, so,
- don't get me wrong here. Unless that load is
- 18 leaving the state, it seems to me that there is a
- 19 hole here, and I understand that it will take us
- 20 probably years to figure this out, but it seems to
- 21 me there is a statistical hole about a certain
- 22 amount of load that is not being represented --
- MR. JASKE: Again, it is not being
- 24 represented within the resource plans that the
- 25 existing load serving entities turned in. The

load is represented in the staff forecast that was

- 2 prepared independent of those LSE submittals, and
- 3 there will be a supplemental staff filing on load
- 4 forecasts in the early part of September that will
- 5 address some of the uncertainties that we are
- 6 talking about during the demand forecasting
- 7 portion of these workshops.
- 8 MR. KELLY: To the extent that the
- 9 Energy Commission is going to influence PUC
- 10 procurement process, is it going to be the staff
- document that is transmitted over the PUC, or is
- 12 it this document because --
- 13 PRESIDING MEMBER GEESMAN: Neither.
- MR. KELLY: It will be the Commission
- 15 approved document --
- 16 PRESIDING MEMBER GEESMAN: Approved by
- 17 the Commission that will draw from the very rich
- 18 evidentiary record that we have been able to
- 19 develop in 48 days of workshops.
- 20 MR. KELLY: Got it, okay. I look
- 21 forward to seeing how we make sure we've covered
- 22 all of the holes here. Thank you.
- 23 PRESIDING MEMBER GEESMAN: Thank you,
- 24 Steven. Other questions from the audience for
- 25 Jim.

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1 (No response.)
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- 2 PRESIDING MEMBER GEESMAN: Great, let's
- 3 go on then to our next speaker.
- 4 MS. JONES: I have one quick question,
- 5 Jim. When you talked about the generic resource
- 6 additions and for renewable, you mentioned that
- 7 LADWP's project included zero dependable capacity.
- 8 What was the range of dependable capacity for some
- 9 of the other utilities? Was zero what all the
- 10 utilities assumed, or was there some higher
- 11 amount?
- 12 MR. WOODWARD: I don't recall in
- 13 particular. For wind resources?
- MS. JONES: Yes.
- MR. WOODWARD: I don't recall that.
- MS. JONES: Okay, thank you.
- MR. WOODWARD: Any other comments, if
- 18 not, it is my pleasure to introduce our next
- 19 speaker, Mr. Stan Holland, Staff Engineer with the
- 20 Western Electricity Coordinating Council.
- 21 MR. HOLLAND: Good morning, Commission,
- 22 CEC staff, and guests. It is my pleasure to fill
- 23 in for my boss today. The assessment that we did
- 24 is actually still in draft form. It will be
- 25 discussed at our board meeting this week, and most

- 1 likely will be approved at that meeting.
- 2 The assessment had many people help with
- 3 putting it together. We have Reliability
- 4 Subcommittee that oversees the assessment, and we
- 5 had a lot of help including from the CEC staff,
- 6 Grace Anderson, Mike Jaske gave us good comments
- 7 that we used.
- 8 The assessment like I said is a draft
- 9 assessment still, and it is on our website if you
- 10 want to see the whole thing.
- In my presentation today, I am going to
- 12 be using slides that were put together by John
- 13 Leland, the chair of the Reliability Subcommittee.
- 14 Then I will add some more details regarding
- 15 California input data and then more details
- 16 regarding California results from the assessment.
- 17 As many of you may know, the Supply
- 18 Adequacy Model which is called SAM for short, was
- developed by the CEC staff and was given to WECC
- 20 to use. Beginning the year 2001, we did our first
- 21 assessment, we have been doing them every year
- 22 since then. We used the deterministic mode of the
- 23 model and also we will do problemistic as we point
- out later in this, we don't have the data to do
- 25 more than a deterministic mode of the model.

1 The assessment evaluates physical

- 2 ability of the interconnections to supply all load
- 3 regardless of contractual obligations.
- 4 This means that we take all the loads,
- 5 all the resources, and the transmission, and we
- 6 let the model do its think. It computes a power
- 7 supply margin, not a reserve margin.
- 8 These formulas here, they show the
- 9 difference. If you were going to calculate your
- 10 reserve margin, you would take the resources and
- 11 the imports and you subtract the exports and the
- 12 load.
- 13 If you have a target reserve margin, you
- 14 put that in on the other side of the equation, and
- 15 then you are going to get your surplus and
- 16 deficiency.
- 17 You will see that the SAM calculation is
- 18 similar to the second one where it calculates the
- 19 surplus or deficiency with a reserve margin as an
- 20 input.
- 21 The SAM model also calculates the
- 22 imports and exports in order to try to meet the
- load requirement in each area.
- 24 This topology diagram shows the zones or
- 25 bubbles that we divide the western interconnection

- 1 up into for SAM to do its analysis.
- 2 The color coding, later you will see
- 3 that post color codings are also how we aggregate
- 4 the results for our report.
- 5 The data that we use for our assessment
- 6 is supplied by WECC members. Each control area
- 7 supplies us with their loads and resource data
- 8 which includes 10 years of monthly load forecast
- 9 data, existing generation capacities for both
- 10 summer and winter, near-term generation additions
- 11 and retirements, again, with the capacity
- information that we need, and this generation
- 13 outage forecast, including schedule maintenance
- 14 and forced outages for the current year.
- We also ask our members to help us by
- 16 giving us the zone to zone transmission transfer
- 17 capability forecast. That means that if they know
- 18 of upgrades or downgrades, that they will tell us
- 19 which ones are highly likely, and we use those to
- 20 feed the model.
- 21 The other thing that we started asking
- for recently is the sensitivity of their loads to
- 23 temperature fluctuations. We use that in one of
- the scenarios that we will be talking about in a
- 25 minute.

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1 The data then is organized into zones,
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- 2 and each zone is assigned its load and resource
- 3 and transfer capabilities, and then we apply the
- 4 outages and the assumed reserve margin, and we
- 5 export that into SAM, and SAM calculates the
- 6 imports and exports at the zone level, and our
- 7 assessment then is given a sub-region level to
- 8 maintain confidentiality. I know that is a sore
- 9 point, we are trying to get through that, and that
- 10 might change eventually.
- 11 MR. SMITH: Mr. Holland?
- MR. HOLLAND: Yes?
- 13 MR. SMITH: Quick question on the
- 14 Southern California/Mexico area going back to your
- 15 map. The data, do you have separate data -- is
- data broken out between Southern California and
- 17 Mexico --
- MR. HOLLAND: Yes, it is.
- 19 MR. SMITH: -- Northern Baja -- so, you
- 20 have data for Northern Baja specifically?
- MR. HOLLAND: Yes, for the area in
- Mexico that is in the WECC region, we get it from
- 23 them.
- 24 MR. SMITH: Do you know the source of
- 25 that data, who and what organization in Mexico

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generates that?
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- 2 MR. HOLLAND: CFE.
- 3 MR. SMITH: CFE.
- 4 MR. HOLLAND: (Indiscernible).
- 5 MR. SMITH: Is that under some
- 6 confidentiality protection, or is that available?
- 7 MR. HOLLAND: I don't think it is as
- 8 much so as other places because in our reports
- 9 that we published with the loads and resources, we
- 10 have a California only, and then we have
- 11 California/Mexico, so you could just do a
- 12 subtraction and get the Mexico are portion of
- 13 that.
- Going from these zones to the sub-region
- 15 level aggregation, this shows which zones are in a
- 16 sub-region. Note that Northern California is made
- 17 up of four zones, Southern California/Mexico is
- 18 also made up of four zones.
- 19 This year we ran six scenarios, and
- there was a major change in how we came up with
- 21 our reserve margin assumptions. Our Board asked
- 22 us to reinstitute a criteria that was abandoned in
- 23 1999 called the Power Supply Design Criteria, so
- 24 temporarily we are using that again to come up
- 25 with an assumed reserve level.

1 You will see scenarios one and two are

- 2 summer, and July is the peak the interconnection
- 3 as a whole, so we use the July. Between Zone 1
- 4 and 2, the difference is that we apply a
- 5 temperature deviation to try to get an extreme
- 6 case.
- 7 Then Zone 3 and 4 are winter, which have
- 8 no (indiscernible) for the South. Then 5 and 6
- 9 were thrown at the request of the Reliability Sub-
- 10 Committee where we just take a straight 15 percent
- 11 planning margin, and use that as the assumed
- 12 reserve level.
- 13 Level 6 we then add the uncommitted
- 14 generation. For those of you who haven't seen the
- 15 report, committed generation is generation that is
- 16 under active construction. Uncommitted generation
- 17 that has been reported but is not underactive
- 18 construction.
- 19 Some more about this power supply design
- 20 criteria, there is three criteria, and it was
- 21 recommended when this was in effect for each
- 22 control area to meet one of these criteria. For
- 23 this assessment, we assumed that the smaller
- 24 criteria one or two must be met. Criteria 3 we
- 25 have not analyzed at this point, it is more of a

1 problemistic study that might be forth coming as

- 2 we get more tools.
- The largest risk we looked at was only
- 4 generation. We didn't look at transmission, and
- 5 there are bottle necks that could influence the
- 6 results. Also, reserve sharing group benefits
- 7 were not captured in this analysis.
- 8 An example of how this works is given
- 9 here. You will see if you look under Zone 1 and
- 10 go across, the Criteria 1 you can have 1a or 1b,
- and it is the greater of those. Then since they
- 12 only have to meet the lesser of the criteria, then
- you take the greatest of 1a and 1b and the lesser
- of that versus Scenario 2. Most often, Criteria
- 15 1b and Criteria 2 are applicable to the zones in
- 16 the study. Criteria la was never a factor.
- 17 Based on taking each zone and
- 18 calculating the design criteria that would be
- 19 applicable. You will see at the aggregate level
- 20 what reserve margin was used in those scenarios.
- 21 So, for Southern California/Mexico, it is around
- 22 11 percent. For WECC over all, it is around 11
- 23 percent.
- Those were used for Scenario's 1 through
- 25 4, except the winter was used for the winter

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1 cases. Then the Scenario's 5 and 6, the 15
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- 2 percent planning margin was assumed. Here are the
- 3 summer results, this shows the year's first
- 4 deficit, and the deficit zone ratio which is the
- 5 ratio of the number of zones in the sub-region
- 6 that are deficit compared to the total number of
- 7 zones in the sub-region.
- 8 A deficit condition means that the sum
- 9 of the power supply margins or the zones in the
- 10 sub-region was negative. John Leland when he took
- 11 our assessment and made these slides, he put
- 12 colors into the results which makes it very easy
- 13 to see how the results are good or bad.
- 14 The red is bad, the blue is good, the
- 15 yellow is good, zero (indiscernible) margin means
- 16 that the reserve requirement was meant. It just
- 17 also means that there are likely transfers
- 18 involved, and the model, both import more than is
- 19 necessary to meet the requirement, so zero would
- 20 be the answer in that case.
- 21 If we look at the example here of
- 22 Southern California and Mexico sub-region, you
- will see that it goes deficit in the year 2009.
- 24 The ratio we show here -- so you can look under
- 25 Scenario 1, the bottom row there, 2009, Southern

1 California/Mexico goes deficit, but only one out

- of the four zones is really deficit. The others
- 3 are actually still importing and able to meet
- 4 their load requirements.
- 5 Throughout the assessment, we have
- 6 several disclaimers, one of which is although we
- 7 know the load requirements as forecast by the
- 8 control areas out for ten years, it is not known
- 9 what kind of resource additions or retirements
- 10 will occur during those ten years.
- We may know for two or three years.
- 12 After that, nobody knows. At that point, the
- 13 studies all shift from a determination of supply
- 14 margin to a determination of future needs. Again,
- if you look on the table here under Southern
- 16 California, if we take the results of this report
- in the year 2010, we would need 2,300 MWs of more
- 18 generation.
- 19 This slide compares Scenario 1 and
- 20 Scenario 2 where we increased the load requirement
- 21 to account for a five degree increase in
- 22 temperature. So, you will see that for Southern
- 23 California, it has shifted by one year whenever
- 24 they become deficit.
- 25 This next slide shows the results of SAM

1 No. 5 with the assumed 15 percent planning margin,

- 2 and, again, Southern California/Mexico 2008 is
- 3 when it goes deficit.
- 4 Then this compares Scenario 5 and 6
- 5 where we throw in the uncommitted generation which
- I don't think we show how much that is, but in the
- 7 report it does show the generation that is added
- 8 because of including that.
- 9 In this case, it goes the other way
- 10 where it goes from 2008 for Southern California to
- 11 2009, about 46 isn't hardly enough to worry about,
- 12 so it goes two years.
- 13 Then this compares Scenario 1 and
- 14 Scenario 5. The conclusions that John published
- in his report where there is a capacity surplus in
- 16 the Northwest. There is load growth obviously in
- 17 the Southwest outpaces the known development of
- 18 known new generation resources.
- One thing that is discussed heavily in
- 20 the report is that there are transmission
- 21 constraints that are produced as this capacity
- 22 surplus in the Northwest can no longer get to the
- 23 South. There is a cut-plane along the Northwest
- 24 and north of Idaho. We call that the North-South
- 25 Split, and so all the paths between the North and

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1 South are constrained at maximum levels.
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- Also based on all the scenarios, the
- 3 assumed reserve margins for the summer are met
- 4 until the year 2008. Then again, for winter, we
- 5 have the same kind of results.
- 6 Then going forward to some more of the
- 7 results just for California, this shows the
- 8 transfer capabilities that were used and these
- 9 values are derated from the OTC ratings based on
- 10 limits that may originally be expected to apply
- 11 under simultaneous high seasonal loading
- 12 conditions.
- 13 What that means is that we formed a task
- 14 force, and they looked at the flows that they see
- during the high seasonal summer peaks and came up
- 16 with these ratings.
- 17 In 2007, the Palo Verde to Southern
- 18 California limits are projected to be increased by
- 19 a 30 percent due to the addition of upgrades such
- 20 as capacitors and such. Then the 2009, the Palo
- 21 Verde and Southern California Limits are also
- increased by the addition of the Devers 2 line.
- 23 Those were both accounted for in the assessment.
- 24 This gives kind of a picture of the
- 25 California results. The first line is the firm

demand, the second line is non-firm demand, so we

- take those, then we assume a reserve margin, add
- 3 them together to get a load requirement, and you
- 4 will see Northern and Southern California there
- 5 and then we throw in the generation resources, and
- 6 this is Scenario 5 without the uncommitted
- 7 additions, so those are zero. Then we have
- 8 outages and derates, which are described in the
- 9 report.
- 10 Some of these are hydro derates, and
- 11 there might be a few MWs of scheduled maintenance,
- 12 but not very much. Then the next line we have net
- imports, so that is imports minus exports of
- 14 assigned as positive for imports.
- We add those together to get the
- 16 available resources, and then the power supply
- 17 margin is simply the available resources minus the
- 18 load requirement.
- 19 One thing that I didn't mention earlier.
- 20 On the bottom line there, we show in 2005 and 2006
- 21 and 2007, we show a positive power supply margin
- 22 for Southern California and Mexico. This
- 23 represents resources in Mexico that are higher
- than their load, but cannot be exported based on
- our assumption on the import capability. Southern

1 California by itself would just be zero for those

- 2 three years.
- 3 This compares the SAM net imports to the
- 4 import capability for Northern California. You
- 5 will see what this really means that during the
- 6 early years, (indiscernible) was imported in
- Northern California wasn't needed in Northern
- 8 California so it was exported out of that region.
- 9 As the load increased in Northern California, more
- of that was imported stays in Northern California.
- 11 The reason it didn't get the maximum at
- 12 the end there is that between -- if you remember
- 13 the picture of the zones, Northern California is
- 14 made up of Central California, Northern
- 15 California, SMUD in San Francisco. Between
- 16 Central California and Northern California on Path
- 17 15, that has a limit, so there's an internal limit
- 18 to this sub-region that prevents it from going to
- 19 the maximum there.
- 20 Southern California, likewise, this is
- 21 net imports versus the import capability. You
- 22 will see that it increases in 2007, it increases
- 23 in 2009 because of the Palo Verde paths. You will
- see that in 2006, the net imports go down because
- of the retirement of the Mojave and then back up

1 again in the next year because of new generation

- that is being built throughout the Southwest. It
- 3 goes down and stabilizes because of the joint
- 4 plans that we have in the model.
- 5 This is a different view of the results.
- 6 Northern California because it is through-cut from
- 7 the Northwest to the Southwest going down the
- 8 (indiscernible) line is at zero until such time
- 9 that the North/South split occurs in 2010 it looks
- 10 like.
- 11 In Southern California, again, the
- 12 positive numbers are the Mexico plants that are
- 13 stranded. Then it goes down. In both of these,
- 14 pretty much the slope of the lines is caused by
- what we have been reported, the load growth that
- 16 has been reported, so they are fairly straight
- 17 because we don't know about new generation out
- 18 there, then the generation levels off and then all
- 19 of that can affect the model then. At that point
- 20 is the load growths. That is the end.
- 21 PRESIDING MEMBER GEESMAN: Thank you
- very much, Mr. Holland, and thank you for being
- 23 here today. Are there questions from the audience
- 24 for Mr. Holland? Steven.
- 25 MR. KELLY: Thank you, Steven Kelly with

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1 IEP again. One quick question. The 1 and 2
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- 2 Scenario I understand. The other scenario is a +5
- 3 degrees temperature reading. Is that equivalent
- 4 to a 1 and 10 or a 1 in -- do you know?
- 5 MR. HOLLAND: No. I mean I think that
- 6 in the report that was discussed previously
- 7 pointed out that some points that we are not in
- 8 agreement with the CEC or the CAL ISO's
- 9 assessments. Part of that is because of the 1 and
- 10 10 versus what we just call a 5 degree. The other
- 11 reason is the assumptions on imports.
- 12 The model, of course, it is going to let
- 13 the energy flow wherever it is needed.
- MR. KELLY: Does the Energy Commission
- 15 staff roughly what that translates into, a five
- 16 percent increase in temperature?
- 17 PRESIDING MEMBER GEESMAN: It wasn't a
- 18 five percent increase, it was a 5 degree --
- MR. KELLY: Excuse me, 5 degree
- 20 temperature increase. Is that roughly a 1 and 10
- 21 because that is the way we usually frame it here,
- 22 and I was just kind of trying to --
- MR. JASKE: The main difference is not
- 24 so much in the translation of the degrees into a
- load impacts of 1 and 10. That is not too far off

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in the materials from the March 21 workshop on
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- 2 2005's supply and demand balance I think sort of
- 3 show what our analysis of 1 and 10 means.
- 4 I think the results that Stan is talking
- 5 about has more to do with the number of entities
- 6 that actually reported this temperature
- 7 sensitivity factor, and, therefore, their ability
- 8 to bump up all load by 5 degrees. They only got
- 9 about I think half the utilities to respond to
- 10 their request for this new piece of information
- 11 that hasn't historically been asked for. So, they
- 12 are sort of still in the transition stage of being
- 13 able to implement that enhanced capability.
- 14 MR. KELLY: In California, Mike, if the
- 15 degrees were to increase five percent over
- 16 historical average, would that be roughly for
- 17 California a 1 in 10 your extreme scenario?
- MR. JASKE: You are in the right
- 19 ballpark. You might not be in the left
- 20 field/right field, but you are in the right
- 21 ballpark.
- MR. KELLY: All right, thank you.
- 23 PRESIDING MEMBER GEESMAN: Other
- 24 questions for Mr. Holland?
- 25 MS. DOWNEY: Carrie Downey with Horton,

1 Knox, Carter & Foote for the Imperial Irrigation

- 2 District. On the slide that you had put the
- 3 verbiage at the bottom that suggested that the
- 4 power supply margin from Southern
- 5 California/Mexico 2005/2007 represented the
- 6 stranded surplus of CFE. When you show the switch
- 7 from 2007 to 2008, all of the sudden we go from
- 8 surplus to a negative 873. I'm trying to figure
- 9 out are you showing that it is no longer stranded,
- 10 that it is somehow now getting into California at
- 11 that point? Is it because of transmission which I
- 12 know the report will come in two days, or is it
- 13 additional so that actually if you could never get
- 14 that 225 anyway, you would actually have a deficit
- 15 now of over 1,000?
- MR. HOLLAND: No, that's the load growth
- in Mexico.
- 18 MS. DOWNEY: Then what is stranded now
- 19 will be staying in Mexico?
- 20 MR. HOLLAND: Yes. That is an issue
- 21 that we hope to address before next year's
- 22 assessment where we can better model that path
- 23 between Mexico and California because right now we
- 24 have the generation that was built in Mexico is
- owned by California. We actually have that up in

1 California in this model, and it is easier for the

- 2 model to work if you put it where it really is.
- 3 MS. DOWNEY: Thank you.
- 4 MR. BROWN: Good morning, Andy Brown
- 5 with Ellison, Schneider & Harris. Thank you, you
- 6 just answered one of my questions with respect to
- 7 the stranded generation down in Mexico.
- 8 I'm looking forward to looking at the
- 9 details in the report, but I am wondering is there
- 10 a breakout in the details of the report that would
- 11 identify what is stranded down there in terms of
- 12 generation to Mexico?
- MR. HOLLAND: You mean an amount, like
- 14 MW amount?
- MR. BROWN: Yeah, or highlighting that
- issue more specifically.
- MR. HOLLAND: I don't think necessarily.
- 18 The results just show that is there and when we
- 19 first saw that, we looked to see what was causing
- 20 that because we knew they were importing into
- 21 California, and we saw that it was generation in
- 22 Mexico.
- MR. BROWN: My other question relates to
- 24 when you were going through the colored tables,
- 25 and there was one I think it was for Southern

1 California where it flipped to -46, and we were

- 2 looking at it going red at -46, but you
- 3 essentially were saying that wasn't too material.
- 4 You sort of treat it like zero, and I am wondering
- 5 where is the -- is the rounding a plus and minus
- 6 thing? What kind of number would you essentially
- 7 push things to zero at?
- 8 MR. HOLLAND: We reported that they came
- 9 out, but there is a lot of assumptions made, we
- 10 have a lot of disclaimers in the report. I don't
- 11 know what number it would be, but I think until
- 12 you see between 100 and 200, that you might want
- 13 to round down.
- MR. BROWN: Okay, thank you.
- 15 PRESIDING MEMBER GEESMAN: Other
- 16 questions for Mr. Holland? Mike.
- MR. JASKE: Stan, on the two bar graphs
- 18 near the end that show the net imports,
- 19 particularly the Southern California one, this is
- 20 a question of interpretation? The bar for 2009 I
- 21 believe is the point that you indicated that the
- increased capacity from Deever Palo Verde 2 comes
- 23 into operation. So, I think that is why the bar
- goes up, but the actual use, it just happens to go
- down, so it would seem to suggest that for at

least reliability purposes, that line isn't used

- 2 for that purpose. It may have other benefits, but
- 3 it is not needed from a liability perspective. Is
- 4 that the right interpretation of this graph?
- 5 MR. HOLLAND: It all depends on how much
- 6 generation gets built in the Palo Verde area. If
- 7 there is not more generation built there, then
- 8 more of the generation what we needed for Arizona
- 9 and New Mexico.
- 10 MR. JASKE: It sounds as though for it
- 11 to provide reliability benefits to California it
- has to be an increase in available generation to
- go along with the increase transfer capability so
- 14 that you actually get more imports into Southern
- 15 California?
- MR. HOLLAND: That is the unknown
- 17 factor.
- 18 MR. JASKE: All right. Okay, thank you.
- 19 PRESIDING MEMBER GEESMAN: Okay, why
- 20 don't we go to our gentleman from BPA who I think
- 21 is going to address us by telephone. Good
- 22 morning.
- MR. MAINZER: Good morning, this is
- 24 Elliot Mainzer, I am the Acting Vice President of
- 25 Bulk Marketing and Transmission Services. I am

1 also joined here this morning with Steve Oliver,

- who is our VP of Generation Supply, and Karen
- 3 Connelly, who is our Manager of Regional
- 4 Coordination.
- 5 I appreciate the opportunity to comment
- 6 this morning on the Western Electricity Supply
- 7 Outlook Report. I wish we could be there in
- 8 person to join you, but I had a little bit of
- 9 short lead time on this. We did have an
- 10 opportunity, however, to review Chapter 3 of the
- 11 Supply Outlook Report. We had it reviewed
- 12 internally by BPA Operations and Marketing staff
- and by several technical staff at the Power
- 14 Council.
- Overall, we felt that the findings of
- 16 the report were consistent with our general view
- of load resource balance and new resource
- 18 development in the region. As you know, exports
- 19 to California from our part of the world are
- 20 largely a function of the amount of hydro power in
- 21 the Columbia River Basin and other Northwest
- 22 (indiscernible).
- 23 If you look back to 1990, the
- 24 correlation between your exports to California and
- 25 flows on the Columbia River at the Dows, Oregon is

1 about 80 percent. In the absence of sustained

- 2 drought or the loss of substantial generating
- 3 capacity, we believe that surplus Northwest power
- 4 should continue to be available for export to
- 5 California over the interties at levels reasonable
- 6 consistent with historical practice.
- 7 I did assemble a number of minor edits
- 8 and potential suggested clarifications on a report
- 9 that I will forward to Commission staff is that is
- 10 valuable. I also wanted to mention one quick
- 11 technical point. With respect to the Scenario
- 12 Analysis 1 in Chapter 3 concerning the ability of
- 13 the Northwest to meet various load levels in the
- 14 reserve margin, there were a few technical
- 15 questions on the part of counsel staff about the
- 16 (indiscernible) of these numbers that are best
- 17 resolved off line I imagine. I don't think they
- 18 were concerns with the essential findings, just
- 19 several questions on methodology and
- 20 comparability.
- 21 Since the counsel staff and others
- 22 typically address this question using loss of load
- 23 probability models with explicit assumptions about
- 24 hydro system capability, so it might be useful
- 25 following today's session to arrange for maybe a

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1 little bit of follow up with a few of the
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- 2 technical staff who worked on the report and a
- 3 couple of the people at the Power Council.
- 4 What I wanted to do was provide a bit
- 5 more context and color regarding some of the key
- 6 Northwest policy issues that will shape resource
- 7 development and potentially exports to California
- 8 over the next decade. The report did allude to a
- 9 few of these, and I wanted to provide a little
- 10 more context.
- 11 The first issue is known as the regional
- dialogue on the future role of BPA in regional
- power supply. BPA is currently engaged with the
- 14 region in a substantial debate about the future
- 15 role of Bonneville in meeting the incremental load
- growth of our customers in the post 2011 period
- 17 when our current power contracts expire.
- 18 We are actually proposing a tiered rates
- 19 construct in which BPA will limit its sales of
- 20 power at its lowest cost base rates to the firm
- 21 capability of the federal hydro system, which is
- currently estimated at around 7,300 MWs.
- 23 Under this construct, customers will
- 24 have the option of meeting their incremental load
- 25 growth through other suppliers by placing their

load on BPA, but paying a market-based rate for

- 2 their incremental demand. This tiered rates
- 3 construct is designed to clarify responsibility
- 4 for meeting load growth and to send marginal price
- 5 signals for the next round of resource development
- 6 in the Northwest. BPA expects to come out with a
- final proposal for this new approach in early
- 8 2006.
- 9 One point of clarification that I wanted
- 10 to offer that seemed to be a bit unclear in the
- 11 report concerned the role of Bonneville with
- 12 respect to resource development. Since 1980, BPA
- 13 has been with the signing of the Northwest Power
- 14 Act, BPA has not been authorized to build new
- generating facilities. We are only allowed to
- 16 purchase the output of new generation to meet
- 17 customer load.
- 18 We anticipate that a substantial number
- 19 of our full requirement customers will purchase
- 20 their incremental or Tier 2 power from us in the
- 21 future so we will likely continue to be in the
- 22 power purchase business for the foreseeable
- 23 future.
- 24 Since we will be limiting our sales of
- 25 cost-base power to the firm capability of the

1 system, we will continue to have surplus power to

- 2 export to other regional markets under most water
- 3 conditions.
- 4 I did want to make it just clear that
- 5 Bonneville probably will not be getting completely
- 6 out of the power purchase environment,
- 7 particularly if our smaller full requirements
- 8 customers continue to stay with us in the future.
- 9 I next wanted to talk about the SLICE
- 10 System products. Beginning in 2002, Bonneville
- 11 began marketing 22.8 percent of the federal hydro
- 12 system output under a SLICE system product.
- 13 Under SLICE, Bonneville's SLICE
- 14 customers purchased a fixed percentage of federal
- 15 hydro system energy and capacity and have various
- 16 storage rights and flexibility for the attempt to
- mirror the rights available to BPA.
- 18 Bonneville still has overall operational
- 19 control of the system and SLICE must not interfere
- 20 with meeting any of the critical non-power
- 21 constraints on the system. As a result of
- offering the SLICE product, 22 percent of the
- 23 system's surplus energy is now marketed by SLICE
- 24 customers. Examples include Seattle City Light,
- 25 Eugene Water and Electric Board, and some of other

larger somewhat more sophisticated power marketing

- 2 customers.
- 3 The SLICE product has been the subject
- 4 of some controversy here in the Northwest, and we
- 5 are currently evaluating the product and its
- 6 future as a part of our broader regional dialogue
- 7 discussion. SLICE is important to California
- 8 because it does have a major impact on how the
- 9 region markets surplus power, and depending on how
- 10 we move forward with SLICE, the number of
- 11 counterparties that trades with California could
- increase or decrease, potentially raising credit
- issues and creating a wider number of decision
- 14 makers affecting the level of exports to
- 15 California.
- Generally, however, SLICE customers have
- 17 and I would say are expected to market their power
- 18 economically so if price signals are there for
- 19 exports to California, surplus power will likely
- 20 find its way there.
- One other point I wanted to make,
- 22 however, is that over time, SLICE customers may
- 23 choose to use increasing amounts of their surplus
- 24 SLICE power to meet their incremental load growth
- 25 which could erode the amount of surplus available

1 for exports to California. This is something that

- 2 probably merits a little bit of additional
- 3 research.
- 4 The next one I want to talk about is the
- 5 direct service industry. As many of you are
- 6 probably aware, the power crisis was quite
- 7 devastating to the Northwest aluminum industry,
- 8 which has been one of the sort of economic
- 9 mainstays of the Northwest for about 50 years.
- 10 Smelter loads are actually down from
- 11 3,000 MWs since 2000 to only 300 MWs at present.
- 12 EPA recently announced a decision to offer 577 MWs
- of financial benefits to the DSI for the 2007 to
- 14 2011 period in an attempt to help conserve jobs in
- 15 the region, but alumina and aluminum prices may
- 16 conspire to further reduce DSI operations.
- 17 The level of DSI operations has obvious
- implications for the amount of surplus power
- 19 available to market to California.
- I also wanted to mention renewables and
- 21 renewable facilitation. Bonneville has had
- 22 considerable interest from a number of wind
- 23 developers up here in the Northwest hoping to
- 24 market their power to California to help meet
- demand spurred by the State's portfolio standard.

1 At BPA, we are prepared to offer wind

- 2 integration services to these developers using the
- 3 flexibility of the hydro system to help them
- 4 manage the intermittent nature of their power, but
- 5 limited firm transmission rights across the
- 6 interties has prevented any deals from going
- 7 forward so far.
- 8 There is obviously a substantial wind
- 9 resource here in the Northwest that represents a
- 10 substantial potential source of supply to
- 11 California, but I do imagine we will need to build
- 12 additional transmission to accommodate such
- 13 transfers or get a lot more comfortable about the
- 14 use of non-firm transmission to make that happen.
- The second to the last point I wanted to
- 16 talk about is resource adequacy. Like you in
- 17 California, BPA is also grappling with this issue,
- 18 and we are working with the WECC, NERC, the Power
- 19 Council, our public power customers, and the
- 20 regions investor-owned utilities to actually
- 21 define a resource adequacy metric and the standard
- for the Northwest. This is obviously a very
- 23 important region-wide issue.
- 24 There are many Northwest staff working
- 25 diligently with other regional entities to

- determine the extent to which inter regional
- 2 transfers, particularly imports to the Northwest
- 3 from California can actually be depended on to
- 4 meet winter peaking load for the Northwest.
- 5 It is likely that BPA will continue to
- 6 plan to a critical firm standard if we adopt a
- 7 resource adequacy standard which will result in
- 8 on-going presence of considerable surplus power
- 9 under most water conditions for export to
- 10 California. Resource adequacy, of course, is a
- 11 topic which is getting more and more important
- 12 here in the Northwest.
- 13 Finally, all of this activity, of
- 14 course, is juxtaposed against wider debate over
- 15 the future of grid west, sort of the RTOish like
- 16 conversation that is happening here in the
- 17 Northwest.
- 18 Like many parts of the country, the
- 19 Northwest is very much in search of a better
- 20 approach of transition planning, congestion
- 21 management, and reliability. We are expecting
- 22 some major developments on this front in October,
- 23 with a pending decision on whether to move forward
- 24 with the next stage of grid west or to pursue
- other options such as the transmission

1 improvements group, or possibly bi-lateral REGIS

- 2 (indiscernible) arrangements to help mitigate and
- 3 manage congestion issues.
- 4 From the perspective of California, of
- 5 course, a more efficient Northwest grid will help
- 6 maintain if not increase the amount of power
- 7 available for export to California. Those are
- 8 several of the big policy issues.
- 9 I now just want to pass it over to Steve
- 10 Oliver who is going to talk a little bit about
- some of the recent biological opinion issues that
- 12 have been turning here in the Northwest.
- 13 MR. OLIVER: Thanks, Elliot. I don't
- 14 have a lot to add. I would just say that in 2004,
- Northwest federal agencies produced a plan to
- operate the river and of course with the
- 17 Endangered Species Act for purposes of mitigating
- impacts and dangers to salmon species.
- 19 That plan was challenged by various
- 20 parties as insufficient to meet a new jeopardy
- 21 operation for the endangered species with regard
- 22 to both flow and bypass. The court subsequently
- 23 ordered increased spill on the Lower Snake Project
- 24 (indiscernible) Dam, and beginning June 20, for
- 25 the Lower Snakes and July 1 McNarry through

1 August, the spill requirement basically derates

- Northwest hydro system by 1,500 MWs of capacity
- 3 over that period and about 450 average MWs of
- 4 energy.
- 5 Basically the court-ordered spill is
- 6 being appealed, and it is not clear whether this
- 7 will becoming norm for future operations or not.
- 8 This is something that needs (indiscernible).
- 9 That is really all I have on one of the
- 10 more recent events happening on the system.
- 11 PRESIDING MEMBER GEESMAN: Steve, is the
- order itself just for the one year?
- MR. OLIVER: Yes.
- 14 PRESIDING MEMBER GEESMAN: Okay.
- MR. MAINZER: There is definitely a big
- 16 variable here. That is all we have to offer in
- 17 terms of prepared remarks.
- 18 PRESIDING MEMBER GEESMAN: I want to
- 19 thank you all very much for joining us today. Are
- 20 there any questions from the audience for Mr.
- 21 Mainzer or Mr. Oliver?
- 22 MR. ALVARADO: This is Al Alvarado with
- 23 Energy Commission staff. I just wanted to also
- 24 thank you Steve and Elliot for participating in
- 25 this hearing, and we will follow up with a

1 discussion with you later on to discuss some of

- 2 the technical issues and any corrections that are
- 3 needed to our report. Thank you.
- 4 MR. MAINZER: Thank you.
- 5 MR. OLIVER: Okay, I'll look forward to
- 6 talking to you.
- 7 MR. ALVARADO: Sure thing.
- 8 PRESIDING MEMBER GEESMAN: Is there any
- 9 additional comment that any members of the
- 10 audience would care to share with us?
- MR. KAKUK: Good morning, my name is
- 12 Janos Kakuk, and I am in the Resource Planning
- 13 Group at Southern California Edison. I have some
- 14 general comments on the report.
- 15 First, I would compliment the staff on
- 16 the preparation of the report. This report we
- 17 believe serves an important function by providing
- 18 an integrated statewide outlook of the expected
- 19 demand supply forecast over the next five years.
- 20 We also believe that the CEC provides unique at
- 21 looking statewide supply generally.
- This report also might have the
- 23 developers to see where and when new resources
- 24 will be needed.
- There is one area where we have some

1 slight disagreement or we missed some further

- 2 analysis. The reports states that beyond 2006, if
- 3 aging power plants want to be replaced, the
- 4 required 7 percent operating reserve matching will
- 5 not be met in very hot weather.
- 6 The first assessment we find only two
- 7 scenarios, the base case with no retirements and
- 8 the high retirement case. Another scenario which
- 9 would lie between the two cases might be maybe
- 10 more appropriate, we believe so. The reason is
- 11 because the scenario, the base case scenario
- showed no need for new resources through 2010.
- 13 The high retirement scenario showed needs as soon
- 14 as 2006.
- We believe that both cases ignore some
- 16 important assumptions. For example, the case, the
- 17 high retirement case did not take into
- 18 consideration the availability of existing a new
- 19 demand response programs in the forecast of the
- 20 expected supply of that (indiscernible).
- 21 Another point is that the report does
- 22 not take into consideration nor even mentions the
- 23 California ISO approved serious capacitor upgrade
- 24 to DPV 1. There is a high likelihood that DPV 2
- 25 will be completed in later of the year of the

- 1 study.
- 2 PRESIDING MEMBER GEESMAN: Do you have a
- 3 specific year in mind for DPV 2?
- 4 MR. KAKUK: Depending on the application
- 5 as soon as 2009.
- The highest retirements scenario seems
- 7 to be conservative considering also the most
- 8 recent California ISO local area reliability
- 9 assessment, which shows need for over 8,500 MW of
- 10 local generation. In order to meet this local
- 11 area reliability requirements, some of the power
- 12 plants indicated that is high probability for
- 13 their retirement need to keep in the line.
- 14 Finally --
- 15 PRESIDING MEMBER GEESMAN: Do you
- 16 envision, and I'm not familiar with that ISO
- 17 report, but do you envision that prompting greater
- 18 reliance on RMR contracts?
- 19 MR. KAKUK: For some other structure
- 20 needed, but these power plants need to be kept on
- 21 line.
- 22 Finally, to meet the RPS standard, we
- 23 need also procure more and build renewable
- 24 resource plans. So, generally, we agree as
- 25 indicated in the WECC analysis that some shortages

1 might occur as soon as 2008, but we just simply

- 2 don't feel the need to over estimate their
- 3 potential shortages.
- 4 However, even we discover it, SC agrees
- 5 that in the remainder of the (indiscernible), they
- 6 will be increasing resource need, and in the
- 7 regulatory and the market uncertainties we are
- 8 facing, it is difficult to see how this new
- 9 generation will be built. That is why we took our
- 10 initiative and launched our long-term RFO. We
- 11 believe that other load serving entities should
- follow our example and to also meet their portion.
- Thank you very much.
- 14 PRESIDING MEMBER GEESMAN: Thank you.
- Other comments from members of the audience?
- MR. BROWN: Andy Brown, Ellison,
- 17 Schneider, and Harris. I was asked to relay some
- 18 brief comments by Duke Energy North America.
- Duke would like to point out on page 20,
- 20 a paragraph there that they really applaud the
- 21 staff for including in the report, and I will read
- 22 it because it is pretty brief. "Resource adequacy
- in California through 2010 will be influenced to a
- large extent by the continued operation of power
- 25 plants at risk for retiring due to lack of

1 financial incentives. If these plants are retired

- 2 and their capacity is not replaced by alternative
- 3 resources, California will not be able to maintain
- 4 minimum required operating reserve margins beyond
- 5 2006 during period of very hot temperatures, and
- 6 the California ISO Southern Region will fall below
- 7 minimum required operating reserves in 2006 during
- 8 normal temperature conditions."
- 9 This is an issue, particularly with
- 10 respect to the existing resources, like some of
- 11 Duke's assets, that the company has been trying to
- 12 highlight for a number of years. They've been
- 13 promoting what they are calling an interim or
- 14 bridging contract to insure that existing capacity
- 15 remains available to the system while either plant
- 16 modernizations or other capacity additions are to
- 17 occur.
- 18 We really wanted to applaud the
- 19 Commission, the staff, for highlighting this
- 20 argument. We think it is very critical in these
- 21 coming years, and the company will be making some
- 22 brief reply comments to that effect. Thank you.
- 23 PRESIDING MEMBER GEESMAN: Thank you.
- 24 Other comments?
- MS. DOWNEY: Carrie Downey again for the

l Imperial Irrigation District. We just wanted
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- 2 add our accolades on the great work done by Jim
- 3 Woodward and the staff in compiling the data for
- 4 IID, since obviously submitting information that
- 5 we consider either confidential or not yet
- 6 approved was tricky. I just want to commend Jim
- 7 and the entire staff in the department for making
- 8 it easy, and I think getting information that you
- 9 will be finding helpful. Thank you.
- 10 PRESIDING MEMBER GEESMAN: Other
- 11 comments?
- 12 (No response.)
- 13 PRESIDING MEMBER GEESMAN: Okay, I want
- 14 to thank you all very much. We will be adjourned.
- 15 (Whereupon, at 10:52 a.m., the Committee
- 16 meeting was adjourned.)
- 17 --00--

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## CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Committee Meeting; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said meeting, nor in any way interested in outcome of said meeting.

 $$\operatorname{IN}$$  WITNESS WHEREOF, I have hereunto set my hand this 7th day of August, 2005.